Montana State Legislature

2015 SESSION

ADDITIONAL DOCUMENTS

Business Page
[Signed by Chairman]
Roll Call
Standing Committee Reports
Tabled Bills
Fiscal Reports
Rolls Call Votes
Proxy Forms
Visitor Registrations

*Any other documents, which were submitted after the committee hearing has ended and/or was submitted late [within 48 hours], regarding information in the committee hearing.

*Witness Statements that were not presented as exhibits.

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BUSINESS REPORT

MONTANA HOUSE OF REPRESENTATIVES 64th LEGISLATURE - REGULAR SESSION

HOUSE TRANSPORTATION COMMITTEE

Date: Wednesday, January 28, 2015

Place: Capitol

Time: 3:00 PM

Room: 455

BILLS and RESOLUTIONS HEARD:

HB 275 - Revise fuel tax revenue to fund maintenance and public transportation - Rep. Nancy Wilson

HB 280 - Generally revise laws on bicycles - Rep. Jeff Essmann

HB 295 - Revise law for signage warning drivers of a school bus stop ahead - Rep. Carolyn Pease-Lopez

HB 307 - Revise special fees for certain trucks transporting timber owned by truck owner - Rep. Mike Cuffe

EXECUTIVE ACTION TAKEN:

HB 241

Do Pass

HB 202

Do Pass As Amended

Comments:

REP. Steve Lavin, Chair



MONTANA HOUSE OF REPRESENTATIVES

TRANSPORTATION COMMITTEE ROLL CALL

DATE Jan 28, 2015

		,
NAME	PRESENT	ABSENT/EXCUSED
REP. STEVE LAVIN, CHAIRMAN		
REP. CHRISTY CLARK, VICE CHAIR		
REP. NANCY WILSON, VICE CHAIR	1	
REP. ROB COOK		
REP. WILLIS CURDY		
REP. CLAYTON FISCUS		
REP. FRANK GARNER		
REP. GEORGE KIPP III		
REP. MARGIE MACDONALD		
REP. WENDY MCKAMEY		
REP. MIKE MILLER		
REP. LEE RANDALL		
REP. BRIDGET SMITH		
REP. KATHY SWANSON		X

14 MEMBERS



HOUSE STANDING COMMITTEE REPORT

January 28, 2015 Page 1 of 1

Mr. Speaker:

We, your committee on **Transportation** recommend that **House Bill 241** (first reading copy -- white) **do pass**.

Signed:

Representative Steve Lavin, Chair

- END -

Committee Vote:
Yes 14, No 0
Fiscal Note Required ___



HOUSE STANDING COMMITTEE REPORT

January 28, 2015 Page 1 of 1

Mr. Speaker:

We, your committee on **Transportation** recommend that **House Bill 202** (first reading copy -- white) **do pass**.

Signed:

Representative Steve Lavin, Chair

- END -

Committee Vote:
Yes 10, No 4
Fiscal Note Required X



MONTANA HOUSE OF REPRESENTATIVES

TRANSPORTATION COMMITTEE ROLL CALL VOTE

BILL NUMBER 4/3 202	DATE Jan 28, 20/5
MOTION Do Pass as Amended	

	•		
NAME	AYE	NO	PROXY
REP. CHRISTY CLARK, VICE CHAIR			
REP. NANCY WILSON, VICE CHAIR			
REP. LEE RANDALL		/	
REP. MARGIE MACDONALD			
REP. CLAYTON FISCUS			
REP. BRIDGET SMITH			
REP. ROB COOK			
REP. KATHY SWANSON			
REP. MIKE MILLER			
REP. WILLIS CURDY			
REP. WENDY MCKAMEY			
REP. FRANK GARNER			
REP. GEORGE KIPP III			, , , , , , , , , , , , , , , , , , , ,
REP. STEVE LAVIN, CHAIRMAN		W 1 1 1	· 11 mm.

10 - 4

14 MEMBERS



MONTANA HOUSE OF REPRESENTATIVES

AUTHORIZED COMMITTEE PROXY

I request to be excused from	the Tran	Sportation			
Committee because of other commitments. I desire to leave my proxy vote with:					
Indicate Bill number and your number under the bill and inc	r vote Ave or No.	If there are amendments, list	them by na	me and	
BILL/AMENDMENT	AYE NO	BILL/AMENDMENT	AYE	NO	
HB 241	XX				
HB Am th 202	X				
HB 202 ASAMELY	X				
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	-// //				
Rep. Seel A	2/1/	Date _ 28/	115		
(Signature)		Date			



MONTANA HOUSE OF REPRESENTATIVES

VISITORS REGISTER TRANSPORTATION COMMITTEE

DATE Jan 28, 2015	BILL NO: 275 (#B)
SPONSOR(S): Rep. Mancy W.	
SHORT TITLE: Kevise fuel tax to	fund maintenance and public
dronsportation.	,
Please leave prepa	red testimony with secretary.
Witness Statement forms are avai	lable if you care to submit written testimony

PLEASE PRINT PLEASE PRINT PLEASE PRINT PLEASE PRINT

Name	Representing	Support	Oppose	Informt'l
Smylapatera	NC+LS, Self	X		
Snylapatera Mikewoods	NCILS	X		
Marty Blair	Missoula, Urban Trans. Dist	×		
HAROLD BLATTIE	NACO	X		
DAVID KACK	STREAMLINE + SKYLINE	X		
John MacDonald	city of missoule	X		
Kyla Maki	MEIC	×		
Spank Stem	McM wards Dray		X	
Mike 100 Per	11107			X
Molint				
Elizabeth Andrews	Self	X.		
Shella Doutic	WC V	1		
Wille tellous	WTUP		X	
o Jeery White	NECLS	X		
Cary Hegreberg	CONTractors		X	
Darid In Niesen	my league of the	X		
sona puand	AFR-MUT		X	



MONTANA HOUSE OF REPRESENTATIVES

VISITORS REGISTER TRANSPORTATION COMMITTEE

DATE Jan 28, 20	015	BILL NO: 1/8	307
SPONSOR(S): Key	. Mike Cut	le.	
SHORT TITLE: Key	d by bruck own Please leave prepare	for certain true her. ed testimony with	les transporting timbes secretary.
Witness Statem	ent forms are availa	able if you care to s	submit written testimony.
PLEASE PRINT	PLEASE PRINT	PLEASE PRINT	PLEASE PRINT

Name	Representing	Support	Oppose	Informt'l
Duane Williams	MDT/MCS			+
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The Big Sky Country

MONTANA HOUSE OF REPRESENTATIVES

VISITORS REGISTER TRANSPORTATION COMMITTEE

DATE Jan 28, 2015	BILL NO: <u>#3</u> 280
SPONSOR(S): Rep. Jeff &	umann
SHORT TITLE: Denerally re	vise laws on briggles
o	
Please leave pr	repared testimony with secretary.

Witness Statement forms are available if you care to submit written testimony.

PLEASE PRINT P	LEASE PRINT PLEASE PRIN	Γ PLEA	SE PRINT	
Name	Representing	Support	Oppose	Informt'l
William L. Cachron	Bremon Aren Bioxile Alisany Bourd	X		
Mehing Barnes	BKeWalkmi	X		
1906 Walker	Martana Mars, De , Kuldo	λ		
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PLEASE PRINT

The Big Sky Country

MONTANA HOUSE OF REPRESENTATIVES

VISITORS REGISTER TRANSPORTATION COMMITTEE

DATE Jan 20, 2015	BILL NO: <u>125 295</u>
SPONSOR(S): Rep. Carolyn Res	ase-foren
SHORT TITLE: Revise for to March of	ge warning drivers of a school
bus stop thead.	
Please leave prepar	ed testimony with secretary.

PLEASE PRINT

Witness Statement forms are available if you care to submit written testimony.

PLEASE PRINT

PLEASE PRINT

Name	Representing	Support	Oppose	Informt'l
Bob Gilbert	mr School Bus Contr. Asin	X		
Kirk Miller	SAM	X		
Kirk Miller Duave Kailer	MDT	,		X.

·				
			·	

MISSOULA URBAN TRANSPORTATION DISTRICT



1221 Shakespeare | Missoula, MT 59802 (406) 543.8386 | Fax (406) 543.8387

ADDITIONAL

January 28, 2015

RE: House Bill 275

Dear Mr. Chairman and Members of House Transportation Committee,

My name is Martin Blair and I am a board member of the Missoula Urban Transportation District. Please accept this testimony in support of HB 275 – a bill to increase the state gasoline tax by five cents, and allocating the revenue for local roads and streets, and for public transportation.



The Missoula Urban Transportation District is a public transit agency operating Mountain Line bus service in Missoula County, which includes a fixed-route bus system, a senior van, and a paratransit service. The Missoula Urban Transportation District (MUTD) was established by voters in June of 1976 and we began operation the following year. The vote established taxing authority for the creation of the district and passed by a margin of two to one. Since that time, Mountain Line has provided over 22 million passenger trips. Recognizing Mountain Line's contribution to economic prosperity, community health and well-being, numerous businesses and community organizations have partnered with us over the years, including the University of Montana, Missoula Downtown Association, Missoula's two hospitals (St. Patrick Hospital and Community Medical Center), and many local businesses.



Fundamentally, HB 275 is a jobs bill. We know that investments in transportation infrastructure and public transportation translate into new jobs, including surveyors, engineers, asphalt contractors, bus drivers, mechanics and more. And according to the Center for Transportation Excellence, investments in transit also create jobs – between 300 and 500 jobs for every \$10 million in investment.

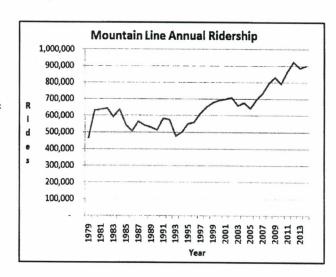
As you know, neither the federal nor state gasoline taxes have been increased in more than two decades. In 1993 the federal gas tax was 18.4 cents per gallon. The price of a First Class stamp that year was 29 cents. In the 22 years since that time, the cost of mailing a letter has risen to 48 cents while the gas tax has stayed exactly the same. If the same rate of inflation had been applied to both, the gas tax would be at least 28.5 cents per gallon today.

Meanwhile, the revenue provided by the gasoline tax has declined overall, due to more fuel-efficient vehicles and an overall decline in individual vehicle miles traveled (VMT). At the same time, the costs of transportation infrastructure and operations, including public transportation, have risen considerably. Even in our rural state, demand for public transportation transit has increased rapidly.

With the U.S. Highway Trust Fund headed for bankruptcy due to declining revenue, states are increasingly coming up with their own plans for raising additional transportation funds – while

hoping the federal government finds a way to continue being a strong partner in their efforts. Since 2012, twelve states have approved plans to raise their own transportation revenue. Eight of these states raised the gasoline tax in some form, including the state of Wyoming, which increased its gasoline tax by ten cents, a measure that is expected to raise \$70 million annually for Wyoming. So, we applied this committee for also considering innovative ways to meet our transportation needs, and for considering this bill in particular.

Public transportation is also funded by gas tax revenue, and it too is dealing with the decline in revenue. In Missoula, the demand for public transportation continues to climb, with ridership increasing 40 percent over the last ten years. Mountain Line now provides nearly one million rides annually. In response to this demand combined with shrinking federal transportation monies, we were forced to seek an increase in our operational mill levy in 2013 for the first time since 1977. And Missoula voters overwhelmingly approved the increase.



With the increase in revenue, we were able to extend our hours of service into the late evening, and increase the frequency of service on several key bus routes, serving local businesses, the hospitals and other important community destinations. The additional service will help people get to work, ensure students can get to school, and allow seniors and people with disabilities to remain independent. The projected ridership increase will also benefit the entire community, by reducing traffic congestion and parking demand.

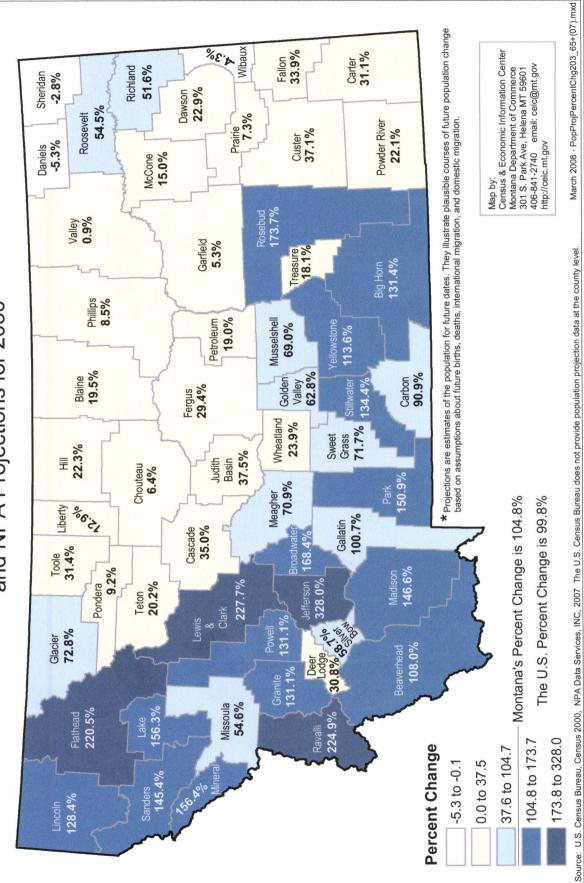
The decline in gas tax revenue has also led to an increase in number of deficient bridges nationwide and here in Montana. Montana contains nearly 400 bridges listed as deficient. Carter, Musselshell, Fallon, Beaverhead and Prairie counties lead the list, with nearly one in five bridges listed as deficient, according to a 2013 report by Transportation for America. A fuel tax increase will help provide local communities with revenue to begin to address this maintenance backlog.

Thank you for the opportunity to comment on this bill. This proposed modest increase in the gasoline tax would help local communities put people to work repairing county roads and city streets. The revenue would allow transit systems like Mountain Line to leverage federal monies, and let us continue to meet the growing need for public transportation, without having to raise property taxes.

Percent Change in 65 and Older Population between Census and NPA Projections for 2030* Montana Population Projection

OCUMENTS 2000

ADDITIONAL DISTRIBUTION OF THE PROPERTY OF THE



Tooley, Mike



From:

Reardon, Tim

Sent:

Monday, January 26, 2015 9:34 AM

To:

Tooley, Mike; Kailey, Dwane; Zanto, Lynn (MDT)

Subject:

FW: HB 275

Expires:

Wednesday, July 22, 2015 12:00 AM

I asked Eli to take a look at HB 275. I think he is on point with the conclusion that it seems it requires a 3/5ths vote to divert the 2 cents to transit.

From: Clarkson, Eli

Sent: Monday, January 26, 2015 8:20 AM

To: Reardon, Tim Subject: RE: HB 275

Tim,

LC 737, argues that public transportation will reduce the number of single-occupant vehicle miles traveled, which will save local, state, and federal governments' maintenance costs, improve the operation of roadways, improve the safety of roadways, and improve air quality. It also notes that the Federal Transit Administration data shows that transit is among the safest way to travel, and that public transportation improves safety for all by giving those under the influence of alcohol or other drugs the choice of not driving and removing the hazard to other drivers.

LC 737 proposes to distribute gas tax funds in four different ways. First, 35% will go to public transportation in non-urbanized areas as provided in 49 U.S. C. 5311. This money may be spent on:

- (A) planning, provided that a grant under this section for planning activities shall be in addition to funding awarded to a State under section 5305 for planning activities that are directed specifically at the needs of rural areas in the State;
- (B) public transportation capital projects;
- (C) operating costs of equipment and facilities for use in public transportation;
- (D) job access and reverse commute projects; and
- (E) the acquisition of public transportation services, including service agreements with private providers of public transportation service.

Second, 35% will go to providers for use as matching funds for fede4ral programs for the provision of public transportation in urbanized areas as provided in 49 U.S.C. 5307 which states money may be spent on:

- (A) capital projects;
- (B) planning;
- (C) job access and reverse commute projects; and
- (D) operating costs of equipment and facilities for use in public transportation in an urbanized area with a population of fewer than 200,000 individuals, as determined by the Bureau of the Census.

Third, 20% to providers for use as matching funds for federal programs for the provision of additional intercity routes as provided in 49 U.S.C. 5311(f) which money may be spent on:

- (A) planning and marketing for intercity bus transportation;
- (B) capital grants for intercity bus facilities;
- (C) joint-use facilities;
- (D) operating grants through purchase-of-service agreements, user-side subsidies, and demonstration projects; and
- (E) coordinating rural connections between small public transportation operations and intercity bus carriers.

Finally, 10% to a DUI task force designated by the Department.

The Montana Constitution states:

MT CONST Art. 8, § 6

Section 6. Highway revenue non-diversion

- (1) Revenue from gross vehicle weight fees and excise and license taxes (except general sales and use taxes) on gasoline, fuel, and other energy sources used to propel vehicles on public highways shall be used as authorized by the legislature, after deduction of statutory refunds and adjustments, solely for:
- (a) Payment of obligations incurred for construction, reconstruction, repair, operation, and maintenance of public highways, streets, roads, and bridges.
- (b) Payment of county, city, and town obligations on streets, roads, and bridges.
- (c) Enforcement of highway safety, driver education, tourist promotion, and administrative collection costs.
- (2) Such revenue may be appropriated for other purposes by a three-fifths vote of the members of each house of the legislature.

As an initial point, the party attacking the constitutionality of the legislature's actions in assigning the money, bears the burden in bringing the challenge. Harvey v. Blewett, 1968, 151 Mont. 427, 443 P.2d 902. In reading the plain language, it appears that public transit would require a 3/5 vote of the legislature to divert highway revenue.

The one argument that could made is under the is demonstrated under the old constitution's anti-diversion provision. In that case the Supreme Court stated the following:

The court specifically concluded that the prevention of future costs of reconstruction, repair and maintenance is preventive maintenance and within the definitions contained in Article XII, Section 1b; that the Highway Commission is not prevented by the Constitution of Montana from paying an assessment of the nature contemplated by the flood control district, and that the Highway Commission is specifically authorized by statute to make such a payment.

State Highway Comm'n v. W. Great Falls Flood Control & Drainage Dist., 155 Mont. 157, 162-63, 468 P.2d 753, 757 (1970).

The Supreme Court of Montana upheld the assessment and stated that protecting the roadway from potential flooding was "preventative maintenance" which, with enough, evidence could be paid for under the anti-diversion provision.

Therefore, should enough evidence of a decrease in maintenance costs to MDT exist, an argument, based on *Great Falls Flood Control & Drainage District*, could be made that paying for public transit is "preventative maintenance." The appropriate question may be, has enough research been completed to properly make that argument.

Jan 28, 2015



Dear Chair and members of the Transportation Committee, For the Record my name is Mike Fellows, from Missoula representing the Montana Libertarian Party.

I rise in opposition to HB 275. We don't have a revenue problem, we have a spending problem. We tend to spend money on things that are not essential. We see this in the Federal Highway Trust Fund that is running out of money because of spending and not having priorities. The Congressional solution was to cancel Saturday mail delivery.

Of course being from Missoula we spend money on plenty of things besides fixing pot holes. A Missoula City agency Missoula in Motion has a budget of over 300,000 dollars. Their main goal is to eliminate cars and get folks on bikes or public transportation. We have an Urban Transportation District that taxes property owners for buses with low ridership. Mountain lion recently decided on a zero fare schedule to justify their low numbers. A large bus with two passengers spews out more pollution then most passenger cars with two people.

Given the fact that we can't fund everything, we need to prioritize road projects. Montana voters won't approve of higher taxes, so cities like Missoula can have everything.

I recommend a do not pass on HB 275. Thank you for your time.